

Islamic Transitional State of Afghanistan Ministry of Health

Capacity Building Plan

For

Central and Provincial Ministry of Health Public Administration Staff

Final Version
3 May 2004

Table of Contents

| (i) Acknowledgements | 3 |
|-----------------------------------------------------------|----|
| (ii) Acronyms | |
| 1. Introduction | 5 |
| 2. The Process | 6 |
| 3. The Outcome | 7 |
| 4. The Costs | 8 |
| 5. Annexes | 11 |
| 5.1 Terms of Reference PHACBWG | 11 |
| 5.2 Master Skill Set List | 15 |
| 5.3 Groups of MOH Employees | 17 |
| 5.4 Policy and Planning CB Framework | 18 |
| 5.5 Skill Map Policy and Planning GD | 24 |
| 5.5.1 Short term CB plan Policy and Planning GD | 25 |
| 5.5.2 Mid term CB plan Policy and Planning GD | 26 |
| 5.6 Skill Map Health Care & Promotion GD | 27 |
| 5.6.1 Short term CB plan Health Care & Promotion GD | 28 |
| 5.6.2 Mid term CB plan Health Care and Promotion GD | |
| 5.7 Skill Map Administration and Management GD | 30 |
| 5.7.1 Short term CB plan Administration and Management GD | 31 |
| 5.7.2 Mid term CB plan Administration and Management GD | 32 |
| 5.8 Skill Map Provincial Health Department | 33 |
| 5.8.1 Short term CB plan Provincial Health Department | 34 |
| 5.8.2 Mid term CB plan Provincial Health Department | 35 |
| 5.9 Leadership in a clinical setting | 37 |
| | |
| | |
| Table of Figures | |
| Figure 1 Total Cost Short Term CB | 10 |
| Figure 2 Total Cost Mid Term CB | |
| - | |
| Table 1 Training/Course Cost | 9 |

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(ii) Acronyms

| ADB | Asian Development Bank |
|---------|----------------------------------------------------------------|
| СВ | Capacity Building |
| CCFO | Counterpart Chief Financial Officer |
| DFID | Department for International Development |
| EC | European Commission |
| GCMU | Grant and Contract Management Unit |
| GD | General Directorate |
| IARCSC | Independent Administrative Reform and Civil Service Commission |
| MOH | Ministry of Health |
| OPM | Oxford Policy Management |
| PHA | Public Health Administration |
| PHACBWG | Public Health Administration Capacity Building Working Group |
| PIU | Provincial Implementation Unit |
| PRR | Priority Reform and Restructuring |
| TA | Technical Assistance |
| TOR | Terms of Reference |
| WB | World Bank |
| WHO | World Health Organization |

12/19/2004 4

1. Introduction

Twenty-three years of conflict have put Afghanistan in an awkward starting position for rebuilding the country and rehabilitating its institutions. Human and Social Capital have eroded and although money for the post-conflict rehabilitation has been pledged (although much less than the calculated need¹), just throwing money at Afghanistan's Institutions will not make them function better in the short run.

Rebuilding the Ministry of Health (MOH) Public Administration can be done in two steps: first, a Civil Service Reform of the present human resources would need to be done and second, a Capacity Building (CB) strategy would need to be designed to build capacity of the reformed civil service.

The Independent Administrative Reform and Civil Service Commission (IARCSC) initiated a Priority Reform and Restructuring (PRR) of Ministries. The MOH has submitted two proposals for a PRR of two large departments of Public Health Administration Staff to the IARCSC. These proposals have been approved. Much of this reform will take place during 2004. The remaining departments (Health Care and Promotion GD and the Administration and Management GD) will be PRR-rd during 2004 and 2005. A projection of the expected MOH Public Administration staffing patterns, on which this CB plan is based, is available in annex (see annex 5.3 'groups of MOH employees').

The MOH has worked on the design of a comprehensive CB plan for its Central and Provincial Public Health Administration staff. There is an urgent need for such a plan, as, apart from the need to build capacity in generic Public Health Administration, the MOH has taken on new roles and responsibilities.

The MOH will be the steward of the Health System; instead of being the only public service provider it will subcontract other agencies to deliver basic essential services. These new roles and responsibilities bring a need for different or more intensive knowledge in the following areas: Policy Setting, Financing, Planning, Regulating, Monitoring and Supervising.

This document is the result of an attempt from a multi-agency group, led by the MOH, to plan ahead for the next three to four years, for the CB needs of the entire MOH Public Health Administration. Designing this CB plan, the group has attempted to 'look ahead' keeping in mind a hypothetical reformed civil service rather than working from the current situation.

12/19/2004 5

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¹ About a third of the requested amount has been pledged during the recent Donor Appeal Conference in Berlin

² These Departments are the Provincial Health Liaison Office and the 32 Provincial Health Offices [currently, 25 April 04, there are 34 provinces], and the Policy and Planning General Directorate; the two reformed departments concern 399 professional staff.

This document therefore, will be of use to both donors and the MOH. For donors, it will provide information on the type of CB, including its costs, that is required to get a reformed MOH Public Administration functioning. For the MOH it will provide a map and a reference guide to which type of CB is considered appropriate for which level of staff.

2. The Process

The process that led to the CB plan started at the end of January 2004, and gathered steam by mid February. The terms of reference were crafted and submitted to the MOH executive board for their approval (PHACBWG Terms of Reference see annex 5.1).

From the outset, a choice was made to focus the CB plan on MOH Public Administration Staff only. Finally, at the end of design phase of the CB plan, MOH Hospital Directors of Secondary and Tertiary Hospitals were included in the CB plan.³

On finalizing the CB plan, the group decided to add mid level managers (Head Nurses, Heads of Departments) from tertiary Hospitals to the CB plan. This group of mid level Hospital Managers are very important for a successful Hospital Management, and could support the Hospital Director in explaining and implementing decisions made by the management. (See annex 5.9).⁴

Thereafter, considerable time was spent discussing the choice of methodology. In essence, the discussion was one between analyzing skill gaps of existing MOH civil servants versus defining necessary skills and 'working backwards' from there. ⁵ An important factor in this discussion was the insecurity on the MOH status after the PRR. Namely, and theoretically, a successful PRR could lead to a considerable number of 'new' MOH staff as the PRR positions, especially in the higher grades or in the so called 'Super Scale' grades that the MOH designed, would be competitive and open to outsiders.

Finally, although valuing a careful, albeit slow, process of analyzing gaps in skills of existing MOH staff, a different approach, one which would lead quicker to a CB plan, was chosen. It was agreed that analyzing skill gaps of MOH staff should continue, and results, when available, could eventually be used to fine tune the CB plan. The approach chosen is detailed in annex (annex 5.4 'Policy and Planning CB Framework').

A multi-agency working group, reporting to the HRD Task Force, met about three times per week. There were 17 official meetings up to 25 March in which the complete working

12/19/2004

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³ 19 Provincial Hospital Directors (not all Provinces have a Provincial Hospital); 5 Regional Hospital Directors and 8 Kabul Hospital Directors.

⁴ There are about 150 mid level managers, for which courses would be organized at a roughly estimated cost of \$40,000 per 30 participants. Total annual cost estimated at \$200,000.

⁵ Oxford Policy Management (OPM), a consultancy firm funded by the ADB and attached to the Administration and Management GD, had been applying a methodology to assess the skill gaps of existing MOH staff.

group gathered; there were many more meetings of the three individual sub groups that worked on the CB plans for the various departments.

The chosen approach was as follows: definition of Skill Sets ('Maps') for various groups of MOH PHA employees, then definition of skill sets for short (< 1 year) and mid term (< 3 years). The long term skill sets (5-7 years from now) resemble the 'Skill Set Maps'; the desired profiles of the civil service employees. After definition of the necessary skill sets plotted against time, 'working backwards from there' led to suggestions of possible CB actions that would lead to the necessary skills (seen annex 5.2 'Master Skill Set List' and annex 5.4 'Policy and Planning CB Framework'. The Policy and Planning CB Framework is provided to illustrate the conceptual framework that was used by the three subgroups).

Possible CB included a range of methodologies, from short and long in-country courses to short and long degree courses overseas to tutoring by expatriate advisors, mentoring by visiting professionals, technical round table discussions, online courses and an estimation of the capital investments necessary to perpetuate the learned skills (predominantly Information and Communication Technology).

3. The Outcome

Most of the outcome of the working group is annexed.

It consists of a list ('grouping') of MOH employees (annex 5.3), a framework to conceptualize the groups of MOH employees, their skill sets, put against time (annex 5.4) and a list of CB efforts for the various skill sets, including their cost (annex 5.2). Also, it consists of 'Skill Set Maps' for the four MOH departments (annexes 5.5 to 5.8) that depict as a kind of visual map the desired skill sets for the various groups of MOH employees. The Skill Set Map for each department comes with a short term and a mid term CB plan (annexes 5.5.1 and 5.5.2 to 5.8.1 and 5.8.2).

Whereas the Skill Set Maps depict the desired 'ideal' skill sets of the groups of MOH employees that work in those departments, the short and mid term CB plans for these departments represent the quantity of training courses for the groups of employees. Thus, these CB plans have a projected staff turn over calculated in (about 10% annually in most instances for the mid term CB plans) and have been used to cost out the CB plans.

For convenience sake, a group of six so-called cross-cutting skill sets have been defined. These cross-cutting skill sets are actually core skill sets consisting of English Language 'Basic' and 'Advanced', Computer 'Basic' and 'Advanced', Management 'Basic' and 'Advanced'.

12/19/2004

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⁶ With exemption of the Group 'A'; the so-called core group: this group is an amalgam of 22-odd senior MOH decision makers and national consultants from various departments (predominantly from the Policy and Planning GD and the Health Care and Promotion GD). This group has, for convenience sake, been put under the Policy and Planning CB plan.

The Provincial Health Department, consisting of the centrally located Provincial Health Liaison Office (9 professional staff) and the 32 Provincial Health Offices (288 professional staff) is the largest department. 32 Secondary and Tertiary Hospital Directors have been added to this group. 320 Staff, over half of all the MOH PHA staff, is located outside the central MOH.

4. The Costs

When interpreting the costs it is of some importance to recall the context of the MOH Public Administration Reform. This CB plan has specifically been developed with a view into the near future, in which the MOH civil service has been reformed or better said 'PRR-rd', as the actual reform might take longer. Having said that: 'Capacity Building' is meaningless if not accompanied by the 'hardware' to enable the MOH staff to carry out its duties.

Most stringently: if the Provincial Health Office staff will receive training, they will need an office, furniture, IT and communication systems and a budget to run their system in order to make the CB effective. For implementing the PRR for the Provincial Health Department, only one donor, DFID, has stepped forward with a proposal to fund the recurrent costs of the PHOs for the first year of operation only (in addition to important support with HRD TA to implement the PRR). The issue of capital cost and recurrent costs for the PRR of central MOH departments has a lesser urgency as, for instance, the building and basic equipment with a minor budget is immediately available through the MOH recurrent budget.

Costs for the Capacity Building of the MOH Public Health Administration staff can be broken down in three components: the capital cost component, the non-salary recurrent costs component for the Provincial Health Department PRR and the CB/Training component.

- (A) The capital cost component reflects firstly, the cost of the IT and Communication hardware and software for the central and provincial MOH. These costs are **US\$743,390**. Secondly, they reflect the Capital Cost component of the Provincial Health Department PRR proposal. These costs are: **US\$960,267** for 2004, **US\$2,739,417** for 2005 and **US\$742,011** for 2006.
- (B) The non-salary recurrent cost component of the Provincial Health Department PRR would need funding. A possible donor for the non-salary recurrent cost for the first year is DFID. Assuming that these funds materialize then, in that case, the funds that are indispensable are **US\$528,350** for 2005 and **US\$324,442** for 2006.
- (C) The CB/Training component.

12/19/2004 8

The re-costing exercise of the Afghan Health Sector⁷ put the cost of the Capacity Building Component at \$18,7M per year. This costing includes Technical Assistance (TA) for about \$14M per year for the first three years. The CB plan has TA incorporated for the Health Care and Promotion GD (6), but not for the other departments. The cost of the CB plan for the first year, 'the short term CB plan', which stands at \$4.77 M including the six advisors for the HC & P General Directorate, coincides fairly well with the re-costing exercise for the Capacity Building Component which excludes the TA.⁸

The costs of the CB plan are visualized in the figures below. The average cost of the short term CB plan for the Policy and Planning GD is considerably lower compared with the other departments. This is due in part to a different phasing in (less in the first year, more in the following years) and partly to a different methodology. For instance, for the 'Core Group' of senior MOH officials and national consultants, a technical round table will be organized. This activity will be low cost, as most of the facilitators and lecturers will be drawn from a pool of in-country experts and visiting consultants and professors.

The average cost of the mid term CB plans are higher than those of the short term CB plans (with the exception of the Mid Level Hospital Managers). This, in most instances, is due to a certain percentage of senior staff following advanced or specialized courses, including post graduate courses, overseas. Off course, the relative costs per year for the mid-term CB plan are lower, as this plan is spread over two to three years whereas the short-term CB plan is for the first year only.

Table 1 Training/Course Cost

| Short Term CB (< 1 year) | Cost (US\$) | Qty of Employees | Cost/Employee |
|--------------------------------|-------------|------------------|---------------|
| Health Care and Promotion | \$922,627 | 101* | \$9,134 |
| Admininstration and Management | \$727,900 | 78 | \$9,332 |
| Provincial Health Department | \$2,716,495 | 328** | \$8,282 |
| Policy and Planning | \$401,850 | 117*** | \$3,434 |
| Total | \$4,768,872 | 624 | \$7,642 |

| Mid Term CB (< 3 years) | Cost (US\$) | Qty of Employees | Cost/Employee |
|--------------------------------|-------------|------------------|---------------|
| Health Care and Promotion | \$1,398,861 | 101* | \$13,850 |
| Admininstration and Management | \$806,960 | 78 | \$10,345 |
| Provincial Health Department | \$2,220,497 | 328** | \$6,769 |
| Mid level Hospital Managers | \$200,000 | 150 | \$1,333 |
| Policy and Planning | \$895,210 | 117*** | \$7,651 |
| Total | \$5,521,528 | 774 | \$7,133 |

^{*7} Directors are with Policy and Planning

^{**} Including 32 Hospital Directors

^{***} Head Nurses and Heads of Departments in Tertiary Hospitals

^{****} Includes 7 Directors from HC&P, 3 GD from other Departments, 1 OPM consultant and 2 Deputy Ministers

⁷ Securing Afghanistan's Future, Chapter 2, Pillar I, Technical Annex on Health and Nutrition, final version 18 January 2004.

⁸ The cost for the six TA has, conservatively, been put at \$720,000 per year (the re-costing exercise used between \$200K and \$300K per year for a fully-loaded TA), leading to a cost of \$14.8M for international and national consultants.

Figure 1 Total Cost Short Term CB

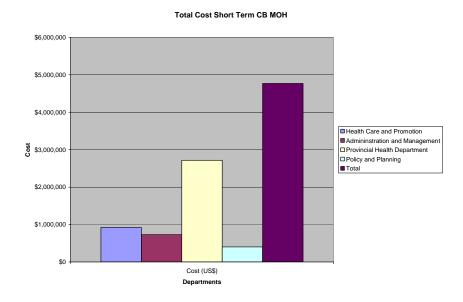
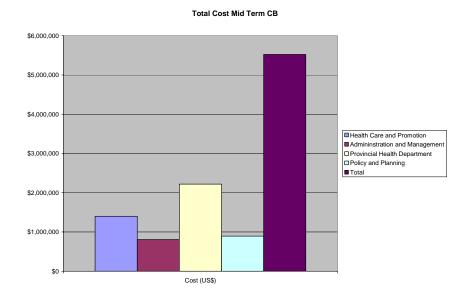


Figure 2 Total Cost Mid Term CB



5. Annexes



5.1 Terms of Reference PHACBWG

Transitional Islamic State of Afghanistan Ministry of Health

Final Draft

Terms of Reference

MoH Public Administration Capacity Building Working Group
24 February 2004

Scope of Work

"To draft a comprehensive Capacity Building Plan for Provincial and Central Ministry Health Staff working in Public Administration." This plan will encompass the fields of Governance, Management and Administration and Technical Skills that are necessary to execute the new roles that the MoH will perform. These new roles are Policy Setting, Planning, Financing, Behaviour Change, Regulating, Monitoring, Evaluating and Management of Health Service Delivery.

Terms of Reference

(A) Policy and Strategy Framework:

1. Policy Framework for Capacity Building: What is Capacity Building?

Capacity building for the MOH means:

- ✓ Capacity has been built where there is an increased ability to pursue a vision and achieve a desired outcome
- ✓ Capacity building will take many forms: technical skills, personal skills, resources, knowledge, values and attitudes, confidence, motivation, development of systems, providing support, and leadership.
- ✓ Capacity can be built by individuals, organizations and national programs.
- ✓ Capacity building must focus on a specific target group.

✓ Capacity building is a continuum of progress—it is not a situation of having capacity or not having capacity.

The MOH seeks to build capacity throughout the health sector so it functions at optimal efficiency in providing the health services needed by the population. Capacity is required at the central, provincial and district level.

2. Strategic Framework: Capacity building of what?

The MOH seeks to build capacity to ensure that the health sector operates properly in meeting the health needs of the people of Afghanistan. The key elements of a health system seem to be three:

- 1. Service delivery
- 2. Managing the health sector
- 3. Support systems required for the health system to operate properly

The attached excel sheet provides a framework for defining what capacity building is required within these three areas at the central and provincial level. For each area, check whether it is required at central or provincial level or both. Then for each cell checked, define what capacity must be built, for whom, and when.

3. Outcomes

Evidence that Capacity Building efforts have made a contribution would appear in the products and implementation of:

- Basic Package of Health Services
- Special Programmes
- Improving the Quality of Hospital Services
- Human Resource Development
- Administrative Reform and Capacity Building

4. Conformity to other systems, processes and policies:

Capacity building effort will be invested in ways which are consistent with:

Civil Service Commission activity Public Sector Reform National Development Plan Interim Health Plan Ministry of Finance National Audit Office PRR

5. Products

12/19/2004 12

Summary of Main MoH Technical Assistance Needs by Location

| | Central | Provincial | District * |
|----------------------------------|---------|------------|------------|
| Health Planning and Organization | • | • | • |
| Health Financing | • | | |
| Public Health | • | • | • |
| Financial Management | • | • | • |
| Leadership | • | • | • |
| Human Resources | • | • | • |
| Governance | • | • | • |
| Monitoring and Evaluation | • | • | • |
| HMIS | • | • | • |
| Coordination | • | • | |
| Community-Based Health Care | • | • | • |
| Hospital Management | • | • | • |
| Logistics and Procurement | • | • | • |
| Gender Environment | • | • | • |
| Behaviour Change | • | • | • |

^{*} District Level (i.e. Facility level/District Hospital Level) CB efforts will be constructed at a later stage

(B) Reporting relationship:

The MOH Public Administration Capacity Building Working Group (PACBWG) is overseen by the Human Resource Development (HRD) Task Force.

(C) Objectives:

The objective of this working group is to draft a comprehensive Capacity Building plan for provincial and central MOH Public Administration Staff.

(D) Members:

The following individuals will be members of this working group:

- Dr Sherzai
- Dr Habib/Provincial Health Liaison Office-MOH
- Dr Mubarak and or Bill Newbrander/Dr Jeff Smith/MSH-REACH [in various combinations]
- Dr Wahidi/MOH
- Dr Ibrahim and or Heike Bill/EC
- Dr Kayhan Natiq/WB
- Jane Tait/MOH
- Dr Ahmed Shadoul/World Health Organization
- Michael Jones/OPM
- Dr Panna Erasmus/PIU-MOH
- Dr Gyuri Fritsche/GCMU-MOH

(E) Timelines and Process:

- **1.** Meetings three times per week, Tuesday, Wednesday and Sunday 08.00 hrs MoH about one hour meetings;
- **2.** Participation in the weekly HRD TF meetings on Tuesday 10.00 MoH to provide feedback;
- **3.** Aim at draft product by the middle of March 2004;
- 4. Circulate to the CGHN WG members for their inputs (give one week);
- 5. Discuss these inputs in the next CGHH WG meeting.
- **6.** Finalize, translate, and present to the EB;
- 7. Product ought to be finalized by the end of March 2004.

5.2 Master Skill Set List

Master Skill Set List

| Code | Possible CB | Cost per course (one off or one year) | Cost per particpant (US\$) |
|------|-----------------------------------------------------------------------------------------------------------------------|---------------------------------------|----------------------------|
| 1 | One year ongoing one hour per day for one year? Central versus Provincial (as an induction course for new Provincial | | \$250 |
| 2 | One year ongoing one hour per day? | \$5,000 per course-central level 20 p | \$250 |
| 3 | One hour per day for three months | \$3,000 per course 20 p | \$150 |
| 4 | One hour per day for three months | \$3,000 per course 20 p | \$150 |
| 5 | (AITM) Full days three weeks | \$3,000 per course for 20p | \$150 |
| 6 | Full days two to three weeks | \$5,000 per course for 20p | \$250 |
| 7 | Twice a week as a group of 10 and then twice a week in smaller groups under guidance expatr tutor | One full time expatriate; 50K | \$2,500 |
| 9 | Two week course in country (bring in specialists from abroad) | \$30K for 20 persons | \$1,500 |
| 9 | Two to three week course overseas | \$7,000 per person | \$7,000 |
| 10 | Round table: no significant costs involved as visting experts asked to contribute, however put 10K pa | \$500 per person | \$500 |
| 11R | Assume in London: Course 13K pounds plus 12K for living about 24K, travel insurance etc. 27K | \$49,500 per person | \$49,500 |
| 11R | Assume in Asia | \$30,000 per person | \$30,000 |
| 11D | Assume in UK: Course cost about \$10K all in per person | \$10,000 per person | \$10,000 |
| 12 | Assume two weeks in batches of one week: 25 persons at about \$2,000 (one week)/district team problem solving (cost?, | \$160 per person | \$160 |
| 13 | Study tour to Cambodia: 14 days; \$5,000 per participant | \$5,000 per person | \$5,000 |
| 13 | Iran: 14 days: \$2,000 per participant | \$2,000 per person | \$2,000 |
| 13 | 14 days: \$5,000 per person | \$5,000 per person | \$5,000 |
| 13 | 14 days: \$5,000 per person | \$5,000 per person | \$5,000 |
| 14 | One hour per day for three months | \$3,000 per course 20 p | \$150 |
| 15 | One hour per day for three months | \$3,000 per course 20 p | \$150 |
| 16 | Web-based study ARCVIEW advanced course e.g. \$150 per course per participant (web access) | \$150 per person | \$150 |
| 17 | Web-based study ARCVIEW advanced course e.g. \$150 per course per participant (web access) | \$150 per person | \$150 |
| 18 | One week course in country with an expatriate facilitator; 20 persons: \$2,000 | \$100 per person | \$100 |
| 18 | HE in country resources CB central MOH staff: \$2,000: 4 persons | \$500 per person | \$500 |
| 18 | WB Flagship course in country for e.g. 50 participant, two weeks: \$120,000 | \$120,000 per course | \$2,400 |
| 19 | One week in country twice a year for 25 persons; facilitators in country: \$2,000 per course | \$100 per person | \$100 |
| 20 | One week in country twice a year for 25 persons; facilitators in country: \$2,000 per course | \$100 per person | \$100 |
| 21 | Aga Khan University one month approximately PKR80,000 per person | \$1,500 per person | \$1,500 |
| 22 | E.g three week summer course at the Erasmus University/Rotterdam: Euro 7,450 per person | \$9,163 per person | \$9,163 |
| 23 | Assume in UK: Course cost about \$10K all in per person | \$10,000 per person | \$10,000 |
| 24 | One week course in country with an expatriate facilitator; 20 persons: \$2,000 | \$100 per person | \$100 |
| 25 | Three week course Europe/US: \$10K in all per person | \$10,000 per person | \$10,000 |

| 27 | Aga Khan University one month approximately PKR80,000 per person | \$1,500 per person | \$1,500 |
|----|----------------------------------------------------------------------------------------------------------|----------------------------------------------|--------------|
| 27 | Provincial Staff through 6 Regional Training Centres. 4 phases, 14 days per phase, 1.5 to 2 years | (\$346,930 per provincial centre)/cost for V | \$6,985 |
| 28 | Management Advancement Programme (MAP); 17 participants, 3 phases, 2 weeks per phase, 3 facilitators AKU | \$29,100 | \$1,711 |
| 29 | (try in country solution, combined with at a distance learning) | \$2,000 per course | \$400 |
| 30 | One week in country twice a year for 25 persons; facilitators in country: \$2,000 per course | \$2,000 per course | \$400 |
| 31 | Aga Khan University one month approximately PKR80,000 per person | \$1,400 per person | \$1,400 |
| 32 | Three weeks in country twice a year for 25 persons; facilitators in country: \$6,000 per course | \$6,000 per course | \$240 |
| 33 | see if possible at a distance? Iqbal to give feedback | \$100 per person per course | \$100 |
| 34 | 10K per person at a distance | \$10,000 per person | \$10,000 |
| 36 | International Accounting Standards/ACCA | \$20,000 per person | \$20,000 |
| 37 | One week in country twice a year for 25 persons; facilitators in country: \$2,000 per course | \$2,000 per course | \$400 |
| 38 | One week in country twice a year for 25 persons; facilitators in country: \$2,000 per course | \$2,000 per course | \$400 |
| 39 | One week in country twice a year for 25 persons; facilitators in country: \$2,000 per course | \$2,000 per course | \$400 |
| 40 | One hour per day for three months | \$3,000 per course, 20p | <i>\$150</i> |
| 41 | On to two weeks PIM Lahore/Karachi: PKR30,000 per person | \$525 per person | <i>\$525</i> |
| 42 | Two week course in country (bring in facilitator from abroad): \$35,000; 25 people | \$1,400 per person | \$1,400 |
| 43 | At a distance learning course; \$6,000 per course (fee only) | \$6,000 per person | \$6,000 |
| 44 | For GD and Directors, Public Health Experience at National Level and management skills | \$120,000 per advisor/person, 96k for direct | \$120,000 |
| 45 | Two to three week course overseas, e.g. the one organized by IDA, Amsterdam | | |
| 46 | Two week course in-country, 25 persons, \$5,000 per course | \$5,000 per course, 20p | \$250 |

5.3 Groups of MOH Employees

| Group | Groups of MOH PHA Employees Policy and Planning | Qty |
|-------|------------------------------------------------------------------------|------------|
| А | Core Group | 15 |
| i | Administrative staff from Policy and Planning GD | 9 |
| В | Heads of Department Law and Reg | 4 |
| С | Law and Regulation Dep Staff | 34 |
| D | Ext Coord. Department Staff | 10 |
| Е | Planning Department Staff | 11 |
| F | Health Financing Dep Staff | 7 |
| G | Health Information and Research Dep Staff | 20 |
| | Sub total | 110 |
| | Health Care and Promotion | |
| Н | Directors HC&P | 7 |
| ij | Administrative staff from HC&P | 22 |
| | Assistant Directors | 4 |
| J | Heads of Units | 21 |
| K | Emergency Preparedness Staff | 5 |
| L | Pharmaceutical Affairs Staff | 4 |
| М | Public Nutrition Staff | 4 |
| N | PHC Directorate Staff | 27 |
| 0 | Women's and Reproductive Health Staff | 4 |
| Р | Sec, Tert and Diagnostic Health Services Staff | 4 |
| Q | IEC Staff | 6 |
| | Sub total | 108 |
| | Provincial Health Office Staff | |
| R | Provincial Health Directors | 32 |
| S | Provincial Health Administrators | 32 |
| Т | Provincial Health Officers | 224 |
| TA | Hospital Directors | 32 |
| | Sub total | 320 |
| | Administration and Management Staff | |
| iii | Administrative Staff of 2 deputy ministers and GD | 3 |
| U | Heads of Departments | 7 |
| V | HRD Staff | 12 |
| W | Construction Staff | 15 |
| Х | Finance Staff | 14 |
| Y | Logistics Staff | 20 |
| Z | IT Staff | 7 |
| | Sub total | 78 |
| | Provincial Health Liaison Office | |
| iv | PHLO Administrative Staff | 3 |
| ZA | Provincial Advisors | 5 |
| | Subtotal PHLO | 8 |
| | | |
| | Subtotal Central MOH | 3(14 |
| | Subtotal Central MOH | 304 320 |
| | Subtotal Central MOH Subtotal Provincial MOH Grand Total MOH PHA Staff | 320 624 |

Group A, the 'Core Group' consists of 22 MOH staff; it includes 7 Directors from the Health Care and Promotion GD.

5.4 Policy and Planning CB Framework

Approach to Designing a CB Plan for the MOH Public Administration

Policy and Planning GD v3 (10 March 04)

- 1. Split up in smaller groups:
 - Admin and Management-Province and Central- Group/ Policy and Planning- Province and Central Group/Health Care and Promotion-Province and Central Group (three groups)
- 2. Define desired set of skills for various groups/ levels of employees for three 'time streams'. Time Streams:
 - (i) Short Term (e.g. one year);
 - (ii) Mid Term (e.g. three years) and
 - (iii) Long Term (e.g. five to seven years).

Groups of employees e.g.:

- Provincial Health Directors;
- Health Information and Research Officers (Provincial and Central);
- Administrators (Provincial and Central);
- EPI Officers (Provincial):
- Heads of Departments (Central);
- Planning Officers (Central);
- Health Financing Officers (Central);
- Etc.

3. Then:

- Define Quantity and Type of staff in each Group;
 - o take from PRR Provincial Health Department;
 - o take from PRR Policy and Planning Department;
 - o use forecast/recommendation from OPM related to desired qty and type of staff in the admin and management GD;
 - o Project lean and aesthetically beautiful qty and type of staff for the Health Care and Promotion GD (can be used for the forthcoming PRR for this GD as well).
- Use their job profiles (in annex of PRR document) to distil skill sets necessary for the Provincial Health Department and the Policy and Planning GD (add on skill sets if U think that some are missing);
- Plug in desired skill sets into the three 'time streams'.
- 4. for each '<u>time stream'</u>, for each <u>Group of Employees</u> suggest <u>possible type of CB effort.</u>

12/19/2004 18

- 5. Look at inventory of CB activities that have come out of the CB inventory and prepare a draft CB plan for each 'time stream', for each <u>Group of Employees</u>.
- 6. Prepare the budget that is necessary to achieve the outcomes.

The <u>framework for Skill Sets for the Policy and Planning GD</u>:

| Group of Employee | Skill Set | Skill Set Short Term (e.g. one year) | Skill Set Mid Term (e.g. three years) | Skill Set Long Term (e.g. five to seven years) |
|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------|
| A. CORE GROUP Deputy Minister Technical and Deputy Minister Administration/GD Policy and Planning/ GD Provincial Health Liaison Office/ GD Health Care and Promotion/Directors of Departments Policy and Planning (5), Directors of Departments of HC&P (7) and GCMU/OPM qualified staff (5) TOTAL 22 persons | A.1 English language mastery advanced | A.1.1 Toefl Test passed at the UK University Entry Level CB: twice a week intense under guidance tutor (to be found in the Kabul expatriate community) | Same as for short term (ongoing) | Same as for short term (ongoing) |
| A. As above | A.2 Advanced Knowledge on Health Policy, Planning and Financing (emphasis on Health Economics) | * | CB: After successfully passing Toefl test: admission in an at-a- distance-learning course at the LSHTM or a 'hybrid' course. CB: After | Group at the level of a postgraduate Policy, Planning and Financing professional |
| 11.715 40070 | acquired in a more specific area | * | successfully passing Toefl test: admission at a Foreign University for a one-year MPH/MSc course in a specialty. (one course per year) | |
| A. As above | A.4 Ongoing exposure to Policy and Planning issues with the aim of | A.4.1. Knowledge of Basic Concepts | | |

| Group of Employee | Skill Set | Skill Set Short Term (e.g. one year) | Skill Set Mid Term (e.g. three years) | Skill Set Long Term (e.g. five to seven years) |
|----------------------------------------------------------------------------|----------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------|---------------------------------------------------------|
| | application in direct day to day work. | and Issues in Health System Reform/Health Financing that are appropriate for Afghanistan | | yoursy |
| | | CB: World Bank Flag Ship Course (3 weeks) adapted to Afghan realities and given in- country | CB: WB Flag Ship Course | |
| | | A.4.2 Round Table e.g. once in two weeks. 'Round Table Committee' organizes round tables on Policy, Planning and Financing Issues | A.4.2 Ongoing | A.4.2 Ongoing |
| A. As above | A.5 Planning and Budgeting | Comprehensive Knowledge on the newly proposed Planning Cycle for the Afghan Health System. Ability to function at the facilitator level. CB: A course would need to be tailor made by MSH. Similar course can then be organized for PHD's | | |
| A. As above | A.6 Learn from experience from other countries in Subcontracting Health Services | CB: Study tour Cambodia | CB: Study tour | |
| B. Four Heads of Departments of the Law and Regulation Department | B.1 Computer skills and other cross cutting skills | Define Skill Set short term CB: (i) English | Define Skill Set mid term CB: (i) English | Define Skill Set long term CB: (i) English |

| Group of Employee | Skill Set | Skill Set Short Term (e.g. one year) | Skill Set Mid Term (e.g. three years) | Skill Set Long Term (e.g. five to seven |
|--------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------|
| | B.2 Learn from experience from other countries in how they | language basic (ii) Computer skills basic (iii) Management Basic CB: Study tour | language adv. (ii) Computer skills advanced (iii) Management Advanced CB: Study tour | years) language advanced (ii) Computer skills advanced (iii) Management Advanced |
| C. 34 Staff from the | regulate their Health Sector C.1 Computer skills and other gross outling skills | Define Skill Set | Define Skill Set | Define Skill Set |
| Law and Regulation Department | other cross cutting skills | cB: (i) English language basic (ii) Computer skills basic (iii) Management Basic | CB: (i) English language adv. (ii) Computer skills advanced | CB: (i) English language advanced (ii) Computer skills advanced |
| C. As above | C.2 Data base skills | Data base skills basic CB: Data base course basic | Data base skills advanced CB: Data base course advanced | Data base skills advanced CB: Data base course advanced |
| C. As above (10 staff) | C.3 Monitoring and Evaluation Skills | CB: M&E Basic | CB: (more tailor made for the law and regulation department's needs) | course advanced |
| D. Ten Staff from the external coordination department | D.1 Basic cross-cutting skill set (English Language; Business Correspondence/Comp. skills/basic administrative skills) | CB: (i) English language basic (ii) Computer skills basic (iii) Management Basic | CB: (i) English language adv. (ii) Computer skills advanced | CB: (i) English language advanced (ii) Computer skills advanced |
| E. 11 Staff from the Planning Department: cave overlap with admin and management GD! | (Overlap with GCMU and Admin and Management GD functions!!) E.1 Basic cross-cutting skill set (English Language; Business Correspondence/Comp. skills/basic administrative skills) | E.1.1 Basic cross cutting skills CB: (i) English language basic (ii) Computer skills basic (iii) Management Basic | E.1.1 Advanced cross cutting skills CB: (i) English language adv. (ii) Computer skills advanced | E.1.1 Ongoing |
| E. As above | E.2 Skills in Planning and Budgeting. | E.2.1 Comprehensive Knowledge on the newly proposed | E.2.1 Ongoing | E.2.1 Ongoing |

| Group of Employee | Skill Set | Skill Set Short Term (e.g. one year) | Skill Set Mid Term (e.g. three years) | Skill Set Long Term (e.g. five to seven |
|-----------------------------------------------------------------|-------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------|-----------------------------------------------|
| | | Planning Cycle for the Afghan Health System. Ability to function at the facilitator level. | (e.g. three years) | years) |
| | | CB: A course would need to be tailor made by MSH. Similar course can then be organized for PHD's | | |
| F. Seven Staff from the Health Financing Department | F.1 Skills in Planning and Budgeting. | F.1.1 Comprehensive Knowledge on the newly proposed Planning Cycle for the Afghan Health System. Ability to function at the facilitator level. | F.1.1 Ongoing | F.1.1 Ongoing |
| | | CB: A course would need to be tailor made by MSH. Similar course can then be organized for PHD's | | |
| F. As above | F.2 Skills in Health Financing | F.2.1 Proficiency in Theory and Practice of Health Financing CB: WB Flag Ship Course | F.2.1 Ongoing | F.2.1 Ongoing |
| F. As above | F.3 Skills in Health Financing Terminology/Theory and Practice | F.3.1 CB: 'on the job training' through participation in the design of pilot Health Financing interventions | F.3.1. Ongoing | F.3.1. Ongoing |
| G. Twenty staff from the Health Information and Research | G.1 Computer and Database Management Skills | G.1.1 Excel Proficiency and Basic Database Handling | G.1.1 Advanced Excel Proficiency and Advanced | G.1.1 Ongoing |

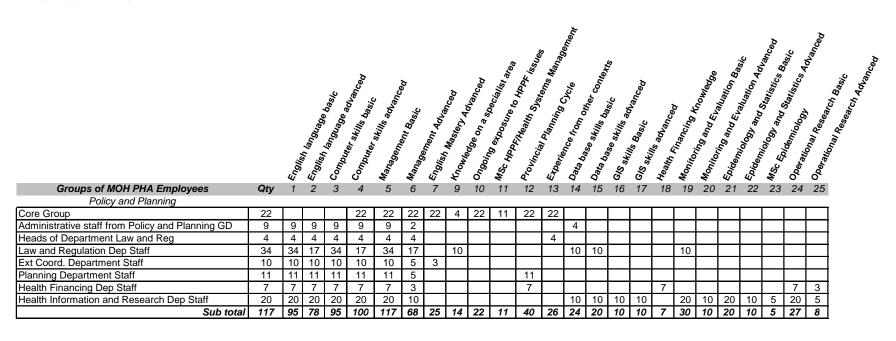
| Group of Employee | Skill Set | Skill Set Short Term (e.g. one year) | Skill Set Mid Term (e.g. three years) | Skill Set Long Term (e.g. five to seven | | | | | |
|-------------------|-------------------------------------------------------|-----------------------------------------------------------------------|-------------------------------------------------------------------------------|---------------------------------------------------------------------------|--|--|--|--|--|
| | | (e.g. one year) | (e.g. mree years) | years) | | | | | |
| Departments | | | Database Skills | | | | | | |
| | | CB: (find course) | CB: (find course) | CB: (find course) | | | | | |
| G. As above | G.2 Skills in Basic Epidemiology and Statistics | G.2.1 Basic Knowledge of Epidemiology and Statistics | G.2.1 Advanced Knowledge of Epidemiology and Statistics | G.2.1 At least two from this Department at the level of MSc Epidemiology | | | | | |
| | | CB: One-month course in Aga Khan University in Karachi | CB: Advanced course in Epidemiology and Statistics (find course) | CB: MSc Epidemiology/LSH TM at-a-distance- learning programme | | | | | |
| G. As above | G.3 Operations Research Skills | G.3.1 Basic Operations Research Skills | G.3.1 Advanced Operations Research Skills | G.3.1 Ongoing | | | | | |
| | | CB: Introductory course in Operations Research/WHO | CB: Advanced course in Operations Research (find courses) | | | | | | |
| G. As above | G.4 GIS/Arc View Software Proficiency | G.4.1 Basic GIS Software Skills | G.4.1 Advanced GIS Software Skills | G.4.1 Ongoing | | | | | |
| | | CB: (in-house?) Can also be taken online | CB: (find course) Can be taken on-line | | | | | | |
| G. As above | G.5 Monitoring and Evaluation Skills | G.5.1 Basic Understanding of M&E Terminology and Concepts | G.5.1 Advanced Understanding M&E (including ability to facilitate M&E course) | G.5.1 Ongoing | | | | | |
| | | CB 1: JHU/IIHMR will organize such a course | CB: (find course) | | | | | | |
| | | CB 2: Hands on training by JHU/IIHMR staff in M&E | CB: Hands on training by JHU/IIHMR staff in M&E | | | | | | |

12/19/2004 23

5.5 Skill Map Policy and Planning GD

Skill Map Policy and Planning Compiled (up to seven years)

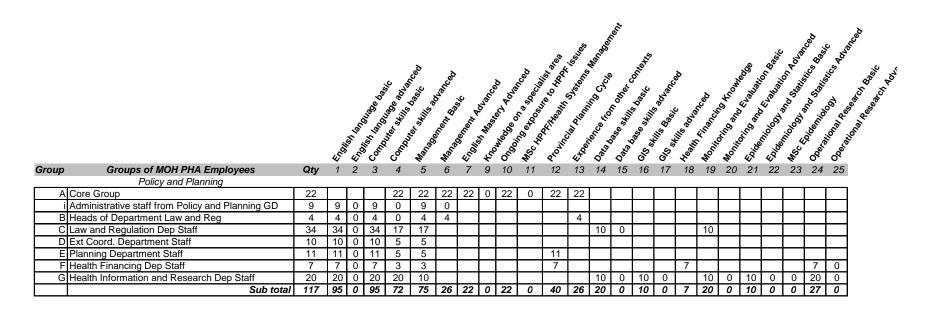
Skillsets



5.5.1 Short term CB plan Policy and Planning GD

Skill Map Policy and Planning CB Short term (< 1 year)

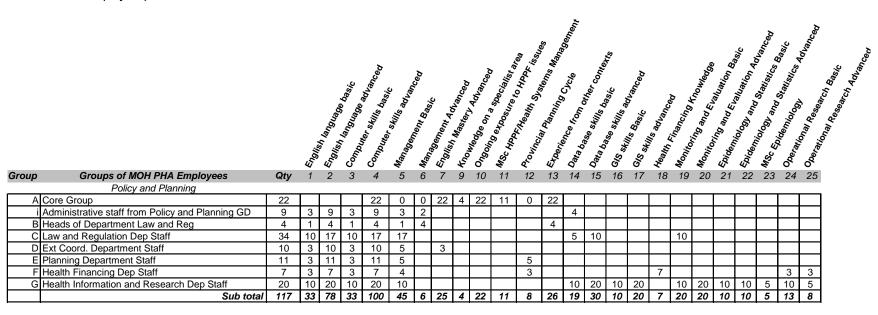
Skillsets



5.5.2 Mid term CB plan Policy and Planning GD

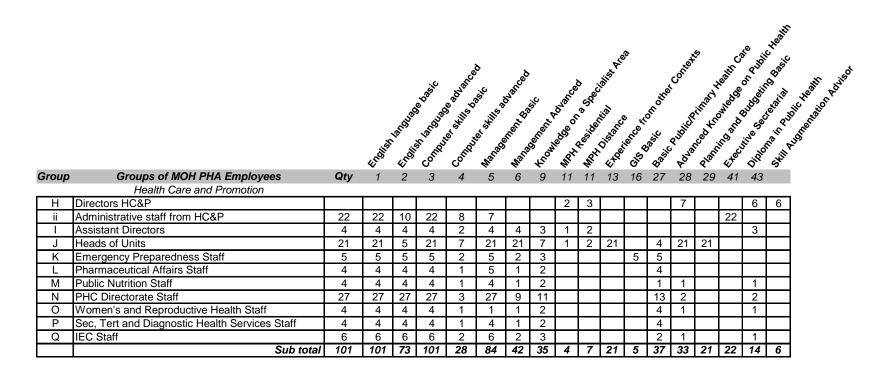
Skill Map Policy and Planning CB mid term (<3 years)

Skillsets



5.6 Skill Map Health Care & Promotion GD

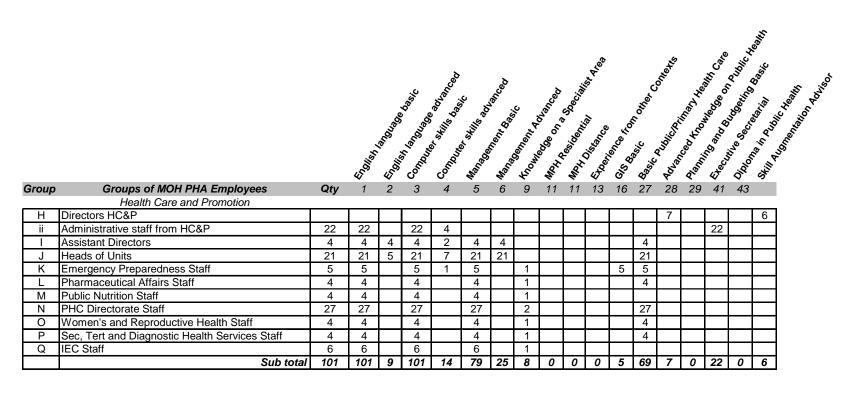
Skill Map HC&P
Compiled (up to seven years)
Skillsets



5.6.1 Short term CB plan Health Care & Promotion GD

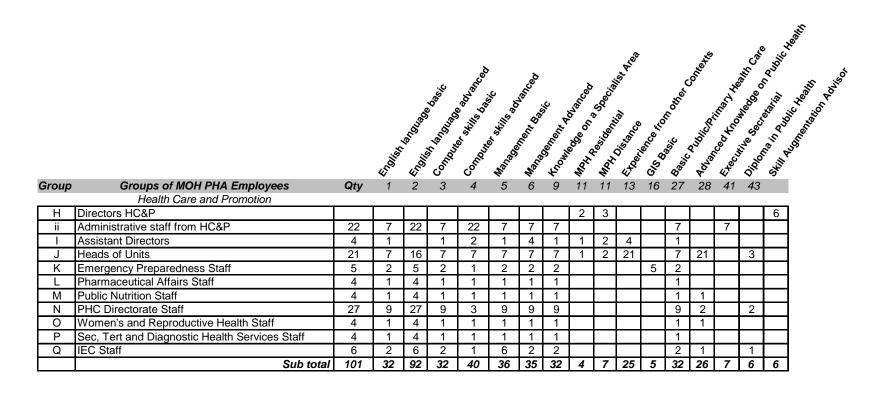
Skill Map HC&P Short term (< 1 year)

Skillsets



5.6.2 Mid term CB plan Health Care and Promotion GD

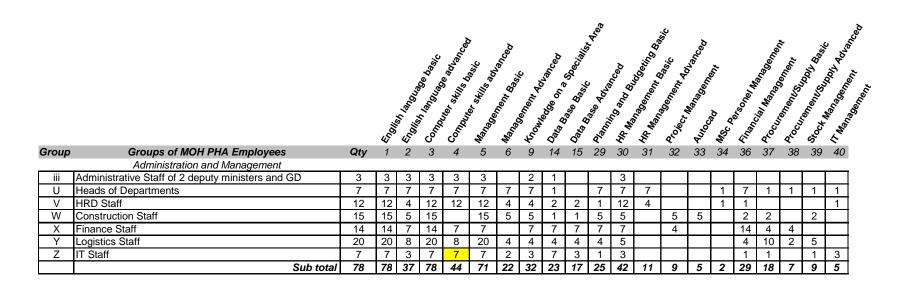
Skill Map HC&P
Mid term (< 3 years)
Skillsets



5.7 Skill Map Administration and Management GD

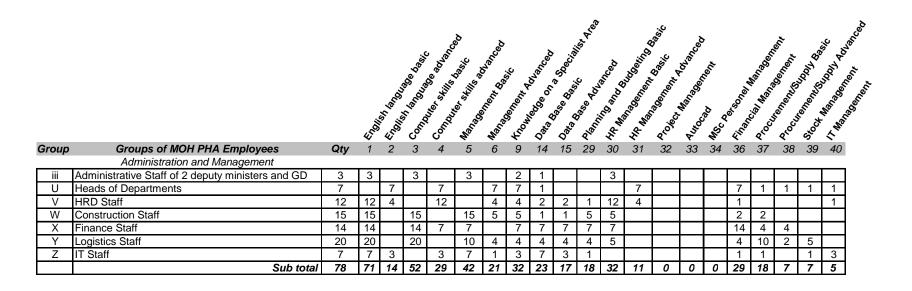
Skill Map Administration and Management Compiled (up to seven years)

Skillsets



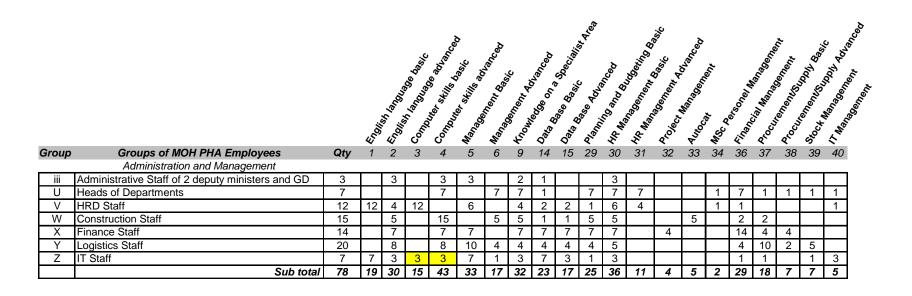
5.7.1 Short term CB plan Administration and Management GD

Skill Map Administration and Management
CB short term (< 1 year)
Skillsets



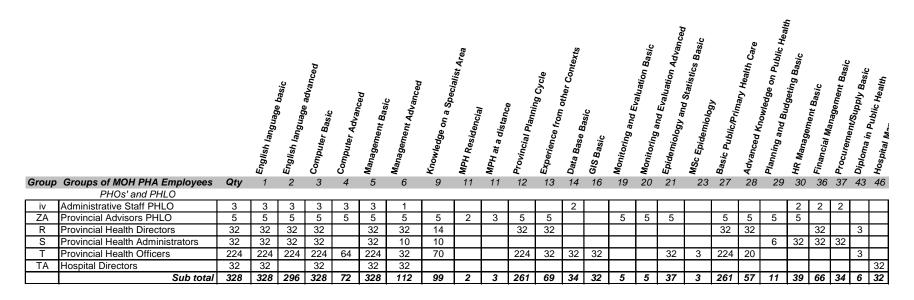
5.7.2 Mid term CB plan Administration and Management GD

Skill Map Administration and Management
CB mid term (< 3 years)
Skillsets



5.8 Skill Map Provincial Health Department

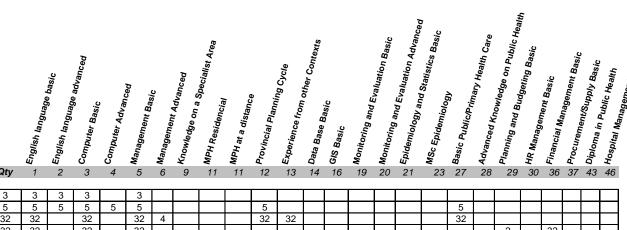
Skill Map PHLO
Compiled (up to seven years) Skillsets



5.8.1 Short term CB plan Provincial Health Department

Skill Map PHLO
CB Short term (< 1 year) Skillsets

Group Groups of MOH PHA Employees
PHOs' and PHLO
iv Administrative Staff PHLO

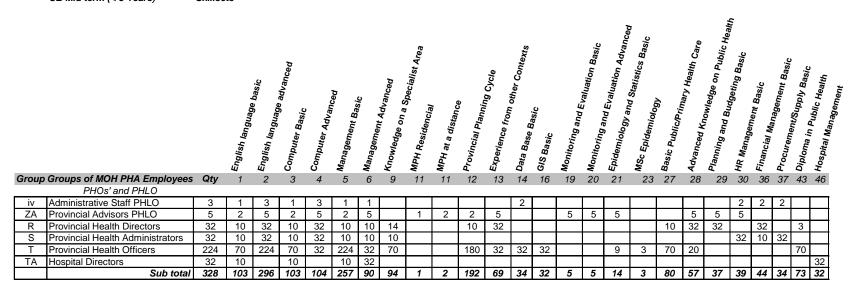


| | | | _ | | _ | | | | | | | | | | | | | | | _ | | | | | | - | |
|----|----------------------------------|-----|-----|---|-----|----|-----|---|---|---|---|-----|----|----|----|---|---|---|---|-----|---|---|---|----|---|---|---|
| ZA | Provincial Advisors PHLO | 5 | 5 | 5 | 5 | 5 | 5 | | | | | 5 | | | | | | | | 5 | | | | | | | |
| R | Provincial Health Directors | 32 | 32 | | 32 | | 32 | 4 | | | | 32 | 32 | | | | | | | 32 | | | | | | | |
| S | Provincial Health Administrators | 32 | 32 | | 32 | | 32 | | | | | | | | | | | | | | | 2 | | 32 | | | |
| Т | Provincial Health Officers | 224 | 224 | | 224 | 32 | | | | | | 64 | | 32 | 32 | | | 5 | | 224 | | | | | | | |
| TA | Hospital Directors | 32 | 32 | | 32 | | 32 | | | | | | | | | | | | | | | | | | | | |
| | Sub total | 328 | 328 | 8 | 328 | 37 | 104 | 4 | 0 | 0 | 0 | 101 | 32 | 32 | 32 | 0 | 0 | 5 | 0 | 261 | 0 | 2 | 0 | 32 | 0 | 0 | 0 |

5.8.2 Mid term CB plan Provincial Health Department

Skill Map PHLO CB Mid term (< 3 Years)

Skillsets



5.9 Leadership in a clinical setting

Leadership in a clinical setting

Introduction:

Many leaders in clinical settings have a divided focus; they are asked to provide excellent clinical leadership, focused on individual patient needs and simultaneously to deliver corporate objectives for their institutions.

However, as health systems worldwide continue in an environment of turbulence and change, there is a need to refocus and reinvent health institutions to meet the challenges presented by a more demanding environment.

This programme is designed for those individuals who have a strategic rôle in contributing to the positioning of their organisations in a changing setting.

That is, those individuals whose rôle is mainly concerned with the planning, supervision and delivery of clinical services in strategically important institutions and settings.

Target audience:

- Senior clinicians from the hospital sector; e.g. Heads of Service, Directors of Nursing
- Hospital and community health care directors
- Those involved in strategy formulation and implementation in healthcare providing organisations

Learning Objectives:

There are three main areas of objectives.

- Environmental analysis
 - Deepen understanding of the distinctive nature of health care organisations; the environmental, organisational, and people factors that affect management practice in these organisations; and of the kinds of strategic issues health care managers typically face
- Organisational objectives.
 - To focus on what services institutions need to be providing.
 - To develop conceptual and analytic tools for assessing an organisation's external and internal environments, and for identifying strategies that fit the organisation's situation.
 - To develop ability to apply organisational concepts and models to analyse the functioning and performance of health care organisations.
 - To consider how to develop advantage in presenting services to the public.
 - To be able to plan and deliver a business plan for a health institution, or part of one.

- Personal objectives.
 - To develop the skills of strategic analysis
 - Develop a "strategic management" perspective of the health care manager's role
 - To develop case building skills.
 - To enhance the repertoire of approaches and techniques for managing organisational change to encompass the entire array of "levers for change.
 - To develop the skills of personal leadership.

Learning outcomes:

By the end of the programme, participants will have developed:

- Greater clarity about the business of health.
- Greater clarity about the relationship between services, products, needs and wants.
- Greater clarity about how to ensure that services are planned to keep pace with change.
- A developed and sustainable organisational development capacity.
- A capacity to apply the thinking and tools learned in the programme to their own unique organisational context, and to apply a personal action plan that meets individual goals and organisational strategy.

Main themes will be:

- The specific features of the Health Care environment, the strategic drivers of
 - Delivering health services
 - Delivering health care
 - Delivering health
- What is strategy supposed to deliver?
 - Vision.
 - Leadership.
 - Commitment.
 - Market development.
- Organisational analysis and review.
 - Using the Porter Framework
- Organisation strategy.
 - Product portfolio analysis
 - Value analysis
- The outcomes of strategy:
 - Plans
 - A business plan.
 - An action plan.
 - An implementation plan.
 - Change
 - Individual responses.
 - Organisation responses.
 - Measurement
 - Assets and resources.
 - Performance indicators.

- Personal impact on strategy.
- Personal style and capacity.

Resource Requirements:

Participants: 30

Learning Pattern: $3 \times 5 \text{ day meetings} = 15 \text{ days}$

1:1 follow up ½ day meetings

Unit: Day Number of Units: 30

Unit Cost: \$40,000 (estimated)

Estimated no of staff: 150

Cost for one year: \$200,000 (estimated)

On costs:

Venue:

Accommodation: Refreshments: Materials: Travel:

Sources of funding:

- Operational Budget
- Development Budget
- World Bank
- European Commission
- UK Department for International Development
- USAID
- Asian Development Bank